

1 **Risk screening assessment for ranking historic coastal landfills by pollution risk**

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Abstract

Globally there are significant numbers of historic landfills, and in England alone there are over 1200 in low-lying coastal areas. Approximately one-third of these *historic coastal landfills* are near designated ecological sites, and without intervention, 10% are expected to start eroding within 40 years. Indeed, some sites are already eroding and releasing waste, and erosion is likely to become more common with the anticipated effects of climate change. Mitigating the pollution risk from all historic coastal landfills under threat of erosion would be prohibitively expensive; consequently, it is necessary to understand which sites pose the greatest pollution risk in order to prioritise management resources. This paper proposes a new risk screening assessment that can support coastal managers in identifying which historic coastal landfills pose the greatest pollution risk at a national scale for minimal cost using existing datasets. The proposed method determines an *overall risk index* for each site by considering the risk of pollution from eroding historic coastal landfills in two stages: the first stage assesses the risk of waste being released (*waste release index*), and the second assesses the risk to various receptors (*pollution index*). The highest risk sites can then be prioritised for further investigation or remediation.

21 **Keywords**

- 22 • Estuarine and coastal management
- 23 • Risk assessment
- 24 • Historic coastal landfills
- 25 • Coastal vulnerability index
- 26 • Contaminated land management
- 27 • Flood defence management

28

1. Introduction

Historically it was common practise to landfill domestic, commercial and industrial waste in areas considered of limited economic value due to the risk of flooding, such as low-lying estuarine and coastal locations. For example, in England there are over 1200 historic landfills in coastal and estuarine locations that are low-lying and have a high risk of sea flooding (i.e. $\geq 0.5\%$ annual probability) and/or erosion if not adequately defended; without intervention, 10% are anticipated to start eroding by 2055 (Brand et al., 2017). The likelihood of these historic coastal landfill sites flooding or eroding is increasing due to climate change effects such as increased sea level and more frequent extreme weather events, and this may have consequences for pollutant release. Inundation would increase leachate production, but significant dilution in open waters would minimise risk. Solid waste is usually fully contained and isolated from the marine environment by capping materials, and is often protected by flood defences (Brand et al., 2017); however, historic landfills and their defences are increasingly at risk of breaching, because inundation will increase the probability of failure through erosion, piping or excessive seepage (Defra and Environment Agency, 2007). Consequently, historic waste materials may be released into the coastal zone, and this has already occurred in some locations (Pope et al., 2011). Historic waste may include a wide range of materials that are physically harmful to ecological and public health, such as asbestos and plastics, as well as pathogens, and inorganic and organic contaminants that significantly exceed environmental quality guidelines (e.g. Brand and Spencer, in review). This poses a significant challenge to coastal managers as mitigating the risk from all historic coastal landfills is likely to be prohibitively expensive (Cooper et al., 2013; Weber et al., 2011). Therefore, it is essential to prioritise regional and national expenditure by mitigating those sites that pose the greatest pollution risk (Brand et al., 2017).

Risk is typically considered as a function of the probability of something happening and its consequences (Wamsley, 2015). There are many factors that may influence the probability that contaminated materials from historic coastal landfill sites are released, including wave exposure, the condition and design standard of any flood defences present and local coastal erosion rates (Alaska Department of Environmental Conservation, 2015). The consequences of pollution occurring are dependent on the vulnerability of the receptors (Wamsley, 2015), which can be considered as the probability that the receptors will be affected by hazards/drivers, and is often considered in terms of a dose-response relationship (Gormley et al., 2011). Therefore, the consequences of contaminated materials being released will depend upon the quantity of materials released and their contaminant

61 loads, contaminant bioavailability and mobility, dilution by the receiving waters, and receptor
62 sensitivity to those contaminants. In turn, the quantity of materials released will depend on many of
63 the same factors as the probability of contaminated material release, plus the size of the landfill, i.e.
64 quantity of waste, whether it is divided into structurally stable cells, the mechanical properties of
65 the waste, e.g. waste cohesion, the shape of the landfill, i.e. the proportion of it adjacent to the coast,
66 and how quickly any breach can be repaired (Alaska Department of Environmental Conservation,
67 2015; Cooper et al., 2013).

68 Combining such diverse data types into a readily understood form that indicates their combined
69 effect can be achieved using index and indicator methods (Ramieri et al., 2011). However, many of
70 these data are not readily available and would require impracticable levels of resources to obtain in
71 countries with large numbers of landfills. Where detailed data are not readily available to assess risk
72 at local, regional or national scales Rosendahl Appelquist and Balstrøm (2014) propose a three step
73 approach to assessment, where steps 1 and 2 are used for regional or national scale assessments and
74 step 3 is only used for local scale assessments:

75 Step 1. High level initial screening using remote sensing and existing data to gain a cost-
76 efficient, relatively low accuracy overview of the risk.

77 Step 2. Field verification of the data used in step 1.

78 Step 3. Systematic and detailed field investigations for high accuracy, local level assessments
79 of risk hot-spots identified in steps 1 and 2.

80 This approach has the advantage of reducing expenditure on site investigations and providing a
81 method to prioritise resources when there are multiple sites to manage. It has the disadvantage that
82 existing data may not highlight factors that increase risk, e.g. records may not show that a site has
83 already started to erode.

84 There have been a number of attempts to apply the index and indicator approaches to the
85 management of landfill sites both on the coast and inland, none of which have been widely adopted.
86 These typically only consider the risk of pollution when the waste is fully encapsulated, do not
87 consider inundation, and focus on the risk from leachates and gases (e.g. Kumar and Alappat, 2005;
88 Okaneya et al., 2013; Sharma et al., 2008; Singh et al., 2009). Where erosion of waste as a pollutant
89 pathway has been considered, methods are too location specific for wide application (Alaska
90 Department of Environmental Conservation, 2015; 2009; Laner et al., 2008; Neuhold, 2013;
91 Neuhold and Nachtnebel, 2011). Hence, a new region-specific method is required for assessing

coastal landfills that can be applied in both England and physically similar temperate coastal environments.

The overall aim of this research was to develop a high-level risk screening assessment methodology, focused on the risk to the intertidal zone and tidal waters from eroding historic coastal landfills, which will support coastal managers in allocating limited resources to addressing the sites that pose the greatest pollution risk. The presented risk screening assessment approach has considered the risk of pollution from eroding historic coastal landfills in two stages: the first stage assesses the risk of waste being released, and the second assesses the risk to various receptors.

2. Developing the risk assessment

Coastal vulnerability and landfill screening assessments typically provide relative, not absolute, indications of risk by considering parameters that represent the vulnerability of receptors to specific hazards/drivers using the best available datasets (Kumar et al., 2010; Rygel et al., 2006; Sayers et al., 2003; Wamsley, 2015). Therefore, to assess the risk of waste being released (hereon referred to as the waste release index) this research has identified parameters to represent coastal drivers (e.g. wave action) and landfill vulnerability (i.e. likelihood of the landfill releasing waste). To assess the risk to receptors from eroded waste (hereon referred to as the pollution index) parameters have been identified to represent the landfill hazard (representing volumes and toxicity of waste released) and environmental vulnerability (i.e. likelihood of environmental harm from the released waste). The relationship between the sub-indices, indices and the overall risk index is illustrated in Figure 1.

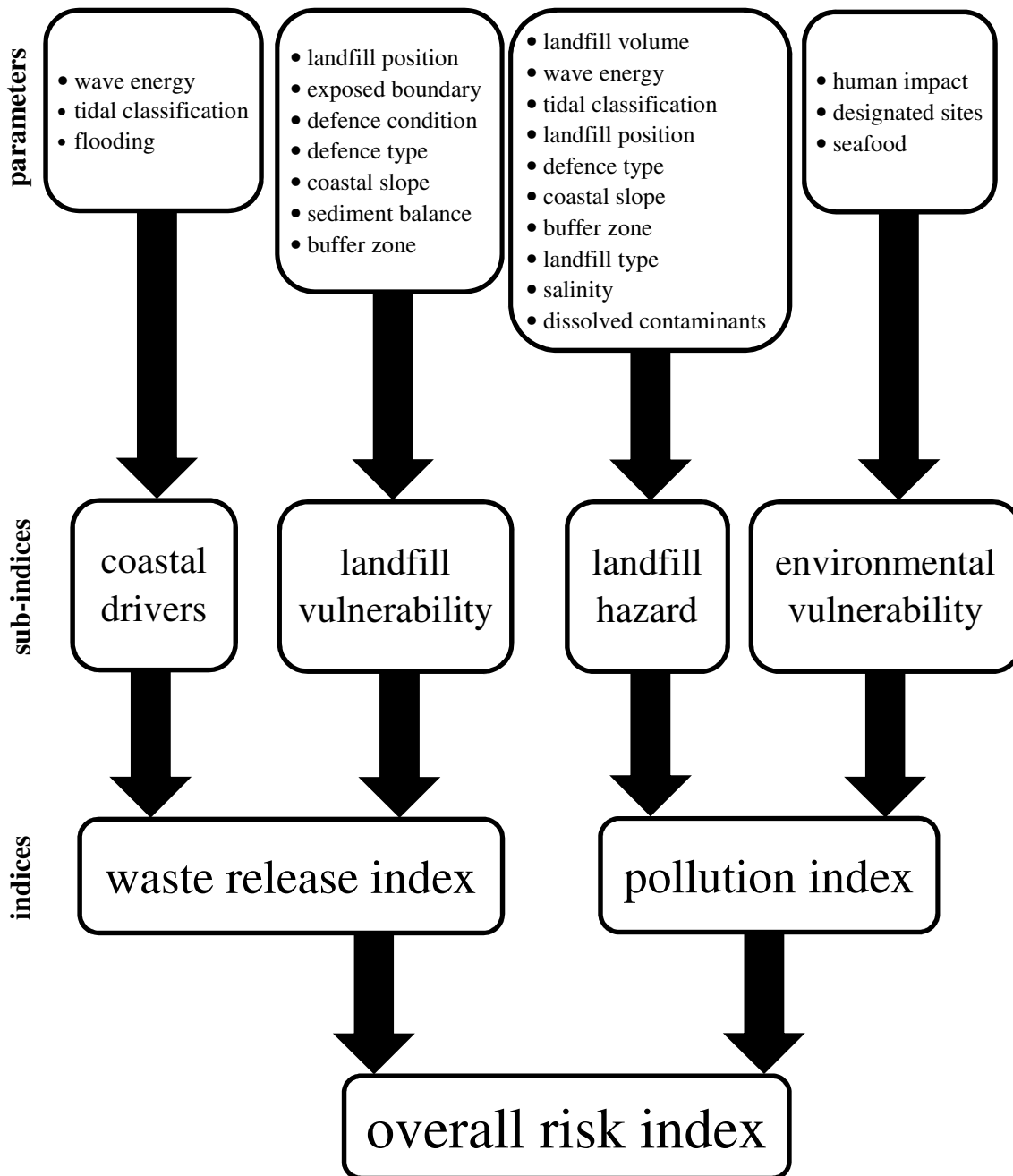
The main parameters identified as important for assessing drivers of coastal landfill erosion on low-lying coasts are wave exposure, storm climate, flooding and tidal range (Laner et al., 2009; Laner et al., 2008; McLaughlin and Cooper, 2010; Neuhold, 2013; Neuhold and Nachtnebel, 2011; Rosendahl Appelquist, 2013). There is little variation in mean wind speeds and wind gust speeds around England (Met Office, 2016) and, therefore, storm climate was not considered. The main parameters for assessing the vulnerability of coasts to erosion are the coastal geomorphological type, coastal slope, sediment balance, beach width and vegetated areas (Denner et al., 2015; McLaughlin and Cooper, 2010; Rosendahl Appelquist, 2013), and landfill assessments also consider the presence/absence of flood defences and the distance from the landfill to mean high water (Alaska Department of Environmental Conservation, 2015). Here, features of the landfills were considered in place of the natural geomorphology and underlying geology.

122 Parameters used in the landfill risk assessments to represent the hazard depend on the overall aim of
123 the specific method and can be summarised as quantities and types of waste parameters, and
124 contaminant concentration parameters (e.g. Alaska Department of Environmental Conservation,
125 2015; Laner et al., 2009). Parameters used in the landfill risk assessments to represent the
126 vulnerability of receptors also depend on the overall aim of the specific method and include water
127 use, the proximity of habitats, and the presence of flora and fauna (including humans) (Cooper et
128 al., 2013).

129 In the coastal vulnerability and landfill assessments, parameters are assigned relative severity scores
130 to allow both quantitative and qualitative data to be used in the same assessment (Ramieri et al.,
131 2011; Singh et al., 2009; Wamsley, 2015). Here, a five-point severity scale for each parameter is
132 used with the highest values indicating the greatest hazards or vulnerabilities of receptors (Table 1)
133 (e.g. Denner et al., 2015; Gill et al., 2014; Palmer et al., 2011). Wherever possible severity scores
134 from existing risk assessment methods have been utilised, but new severity scoring systems are
135 proposed where necessary. How the parameters fit into the overall assessment process is
136 summarised in Figure 1. Some parameters are included in more than one sub-index, and therefore
137 counted twice - once in each index, this is because they represent both the likelihood of waste being
138 released and the rate at which waste would be released if a landfill were breached.

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142 **Figure 1: Flow chart showing the relationship between the parameters, sub-indices, indices and overall risk**
 143 **index**

144

Table 1: Assigning severity scores to the assessment parameters for each historic coastal landfill

		Severity score				
Parameters	Measure	1	2	3	4	5
Wave energy¹	fetch	<10 km or saltmarsh present	-	10-100 km	-	>100 km
Tidal classification	tidal range	macrotidal (>4 m)	-	mesotidal (2 to 4 m)	-	microtidal (<2 m)
Flooding	predominant RoFRS zone over landfill	predominantly outside RoFRS	very low	low	medium	high
Landfill position	landfill boundary to mean high water (m)	>50	35< to 50	20< to 35	5< to 20	≤5
Exposed boundary	length of landfill boundary facing foreshore (m)	≤500	500< to 1000	1000< to 2000	2000< to 3000	>3000
Defence condition	flood defence condition grade	1	2	3	4	5
Defence type		hard	mixed	soft	partly undefended	no defence or landfill is defence
Coastal slope²	distance between landfill and 20 m isobath (km)	>4	3< to 4	<2 to 3	<1 to 2	≤1
Sediment balance		accretion	-	no change	-	erosion
Buffer zone	width of saltmarsh (m)	>50	20< to 50	10< to 20	0< to 10	No saltmarsh
Landfill volume	volume (m ³)	≤500,000	500,000< to 1,000,000	1,000,000< to 1,500,000	1,500,000< to 2,000,000	>2,000,000
Landfill type	NB for mixed sites choose highest severity score of the types present	inert	MSW or commercial	industrial	special waste	liquids/sludge or unknown
Salinity		upstream of oligohaline zone	oligohaline zone	mesohaline zone	polyhaline zone	downstream of polyhaline zone
Dissolved contaminants	tidal prism volume (m ³)	>500,000,000	100,000,000< to 500,000,000	50,000,000< to 100,000,000	5,000,000< to 50,000,000	≤5,000,000
Human impact	distance to bathing water catchment (m)	>150	100< to 150	50< to 100	0< to 50	Landfill is in bathing water catchment
Designated sites	distance to designated site(s)	>250 m upstream and >1 km downstream	≤250 m upstream or 1 km downstream	≤250 m upstream or 500 m downstream	0< to <100 m	Landfill site is within designated site(s)
Seafood	distance to shellfish/mollusc site	>250 m upstream and >1 km downstream	≤250 m upstream or 1 km downstream	≤250 m upstream or 500 m downstream	0< to <100 m	Landfill site is within shellfish/mollusc site(s)

¹categorisation after Mangor (2004) and Rosendahl Appelquist (2013) ²adapted from Palmer et al. (2011)

146 **2.1 Parameter datasets**

147 **2.1.1 Wave energy**

148 Wave energy as a driver of erosion influences whether a landfill will breach and the rate at which
149 waste would be released. Wave energy hitting the shoreline depends upon the height of waves, their
150 orientation to shore, wave fetch, and width and vegetation of any buffer zones (Möller and Spencer,
151 2002; Rosendahl Appelquist, 2013). Currently, there are limited data available for most of these
152 factors in England. In the absence of wave data, free fetch can be used to classify coasts as
153 protected (waterbody width <10 km), moderately exposed (10 km < waterbody width <100 km) or
154 exposed (100 km < waterbody width) (Rosendahl Appelquist, 2013). Coastlines with a free fetch
155 greater than 10 km may also be classed as protected if the local geology or wind and wave climate
156 is such that wave action is limited, this is indicated by the presence of saltmarshes (Mangor, 2004;
157 Rosendahl Appelquist, 2013). Free fetch can easily be determined using most maps and a GIS
158 dataset of saltmarsh extents is available to download (UK Government, 2016).

159 **2.1.2 Tidal classification**

160 The tidal range influences how vulnerable coastlines are to wave energy (McLaughlin and Cooper,
161 2010) and flooding (Rosendahl Appelquist, 2013). The greater the tidal range the lower the
162 probability that high tide and high waves will coincide, hence the probability of wave related
163 erosion (McLaughlin and Cooper, 2010) and the probability of flooding (Rosendahl Appelquist,
164 2013) are reduced. In addition, wide intertidal zones in which wave energy can dissipate are often
165 present in areas with high tidal ranges (McLaughlin and Cooper, 2010). The tidal classification, i.e.
166 whether it is macrotidal, mesotidal or microtidal, is considered adequate to assess tidal range as a
167 hazard (Davies and Moses, 1964; Rosendahl Appelquist, 2013) and can be found for all British
168 estuaries in Davidson (1991).

169 **2.1.3 Flooding**

170 Flooding increases the probability of landfills eroding both due to the movement of water over the
171 site (Laner et al., 2008) and because infiltration of high volumes of water can adversely affect the
172 structural integrity of the waste (Blight and Fourie, 2005). In addition, the build-up of water
173 pressure behind a flood defence can cause it to fail, exposing waste (Cooper et al., 2013). The GIS
174 dataset Risk of Flooding from Rivers and Sea (RoFRS) (Environment Agency, 2016b), shows the
175 residual flood zones after mitigation by flood defences broken down into four categories: Very Low

176 (annual probability $<0.1\%$), Low ($0.1\% \leq$ annual probability $<1\%$), Medium ($1\% \leq$ annual
177 probability $< 3.3\%$), and High ($3.3\% \leq$ annual probability) and was used to assess flooding as a
178 driver of erosion/landfill breaching (Environment Agency, 2013a).

179 **2.1.4 Landfill position**

180 The closer the landfill is to mean high water, the greater the risk of it being eroded. There are
181 discrepancies in the position of the high water line between different OS and EA datasets due to
182 different update frequencies and scales used (e.g. Environment Agency, 2016a; Ordnance Survey,
183 2016). This research used the (mean) High Water line in the OS Boundary-Line dataset (Ordnance
184 Survey, 2016) as it was the most recently updated of the large scale datasets (1:10,000) and OS data
185 are used to produce EA datasets (Environment Agency, 2016a).

186 **2.1.5 Exposed boundary**

187 The length of the landfill boundary exposed to wave impact will also influence the probability of
188 waste being eroded and can be determined by comparing the Historic Landfill Sites National
189 Dataset (Environment Agency, 2017) to the High Water line in the OS Boundary-Line dataset
190 (Ordnance Survey, 2016).

191 **2.1.6 Defence condition and defence type**

192 The likelihood of historic coastal landfills eroding and releasing waste is linked to whether there are
193 effective flood defences present. The probability of flood defences breaching is linked to the
194 probability of them overtopping and coastal erosion, which are already accounted for within the
195 assessment, and their current state of repair and type (Defra and Environment Agency, 2007;
196 Environment Agency, 2010b; Scott Wilson, 2008), which are recorded in the EA's Spatial Flood
197 Defences GIS dataset (UK Government, 2016).

198 **2.1.7 Coastal slope**

199 The shallower the coastal slope (below mean high water) the lower the rate of coastal erosion
200 (Palmer et al., 2011). The Portal for Bathymetry online map (European Marine Observation and
201 Data Network, 2016) depth profile function was used to approximate distances between landfills
202 and the 20 m isobaths as a proxy for coastal slope (after Palmer et al., 2011).

203 **2.1.8 Sediment balance**

204 There is a paucity of national scale erosion and accretion (rate) mapping for England; however,
205 Shoreline Management Plans exist for the entire coast and include data indicating whether areas are
206 eroding or accruing sediment (e.g. Environment Agency, 2010a; Royal Haskoning, 2009). Where
207 the plans provide more than one erosion scenario, e.g. No Active Intervention (NAI) and With
208 Present Management (WPM), WPM data were used to determine the value of the sediment balance
209 parameter as they account for any artificial sediment recharge that may be taking place.

210 **2.1.9 Buffer zone**

211 The presence of vegetated saltmarshes can significantly attenuate the impact of waves upon flood
212 defences, dissipating up to half of the wave energy in the first 10-20 metres of saltmarsh surface,
213 reducing the risk of defences being overtopped or breached (Committee on Climate Change, 2013;
214 Möller and Spencer, 2002). A GIS dataset of saltmarsh extent was used to determine the average
215 width of saltmarsh in front of the landfill (UK Government, 2016).

216 **2.1.10 Landfill volume**

217 Existing landfill risk ranking methods (Alaska Department of Environmental Conservation, 2015;
218 2009; Laner et al., 2008; Neuhold, 2013; Neuhold and Nachtnebel, 2011) determine the hazard
219 posed by assuming the entire landfill will erode, as saturated waste is known to be mechanically
220 unstable (Blight and Fourie, 2005; Liang et al., 2015). The area of historic landfill sites can be
221 determined from the Historic Landfill Sites National Dataset (Environment Agency, 2017) and GIS
222 mapping software, e.g. ArcMap; however, the dataset does not provide information on waste
223 volumes. Waste volume data for some sites can be obtained from local authoritiesⁱ, elsewhere
224 volume can be estimated by comparing historic records of site topography to the present topography
225 or using monitoring well depths (where present) in conjunction with the landfill's area.

226 However, it seems unlikely that entire landfills would erode as waste is often deposited in discrete
227 cells, where the walls are more resilient to erosion, and breaches in flood defences are likely to be
228 quickly repaired before all of the waste is released. Therefore, to assess the magnitude of the hazard
229 from eroded waste materials, consideration also needs to be given to how quickly waste materials
230 are likely to erode as well as how much waste is present in total. Hence, parameters that are proxies
231 for the erosion rate, i.e. wave energy, tidal classification, landfill position, defence type, coastal

ⁱ See supplementary information Table S1

232 slope and buffer zones, are included in the landfill hazard sub-index as well as the coastal drivers
233 and landfill vulnerability sub-indices.

234

235 **2.1.11 Landfill type**

236 The Historic Landfill Sites National Dataset (Environment Agency, 2017) provides an indication of
237 whether sites contain inert, industrial, commercial, household, special waste, liquids/sludge or if the
238 type of waste is unknown. Just 37% of historic coastal landfill sites contain only a single waste
239 type, 45% of the sites contain a mixture of waste types in unknown proportions and 18% of the sites
240 have no record of the waste received. The range of materials and contaminant concentrations in
241 each waste type vary depending on when waste was deposited (Parfitt, 2009; Quaghebeur et al.,
242 2013), but only 44% of England's historic coastal landfills have both the opening and closing dates
243 recorded.

244 Even where waste types and operating periods are known, material types and contaminant
245 concentrations are highly variable, e.g. metal concentrations can vary by up to four orders of
246 magnitude between and within sites (Brand and Spencer, in review). Contaminant concentrations,
247 speciation and behaviour are site specific and vary at the micro-scale, and, therefore, representative
248 sampling is challenging and impracticable for a regional or national scale screening assessment
249 (Brand and Spencer, in review; Neuhold, 2013).

250 The maximum permissible (leachable) concentrations of contaminants in materials being landfilled
251 vary with the landfill site type, e.g. sites that are permitted to take hazardous waste (also known as
252 special waste) are allowed maximum (leachable) concentrations of mercury 200 times higher, and
253 of chromium 140 times higher, than inert sites (Council Decision, 2003). Therefore, for this
254 research the site type is used as a proxy for ranking the severity of the hazard from contaminants in
255 the waste (Alaska Department of Environmental Conservation, 2015; Singh et al., 2009). The
256 severity increases in the order: inert < Municipal Solid Waste (MSW) or commercial < industrial <
257 special waste (Alaska Department of Environmental Conservation, 2015; Council Decision, 2003;
258 NetRegs, n.d.; Singh et al., 2009). Liquids/sludge contain chemical wastes, sewage sludge and
259 industrial wastewater mixed with municipal solid waste (Environment Agency, 2013b), but no
260 information could be found to indicate how hazardous they are in relation to other waste types.
261 However, as historic coastal landfill sites typically pre-date regulations controlling which chemicals
262 are disposed of (Brand et al., 2017), liquids/sludge landfills may contain chemical wastes that

263 would not be accepted at modern landfills for special waste, therefore, in the absence of better data
264 they have been assigned the highest hazard rating. Landfills where the contents are classified as
265 unknown have also been assigned the highest hazard rating as they may contain liquids/sludge.

266 **2.1.12 Salinity**

267 Metal release from waste is significantly higher in saline waters compared to freshwaters (Brand,
268 2017) and is included as a parameter by using salinity zones determined using the Joint Nature
269 Conservation Council's (JNCC) Variable Salinity Areas dataset (McBreen et al., 2011).

270 **2.1.13 Dissolved contaminants**

271 There are insufficient data to determine the release of contaminants into the water column by
272 leaching (Brand, 2017; Brand et al., 2017). However, it is possible to rank the hazard posed by
273 leached contaminants using the amount of waste eroded and waste type as proxies for the maximum
274 mass of contaminants that could leach, and by considering dilution in the receiving waters. Here,
275 the tidal prism was used as a proxy for the total effective volume of water and was calculated using
276 the average tidal range from Shoreline Management Plans and the estuary's transitional area
277 recorded in the Water Framework Directive (WFD) transitional and coastal waterbodies cycle 2
278 dataset (UK Government, 2016). For estuaries large enough to be split into multiple transitional
279 zones in the WFD dataset, only the zone adjacent to the landfill was considered. This potentially
280 overestimates the dilution of contaminants for landfill sites that are on tributaries that are not
281 considered independently in the WFD dataset. However, this level of accuracy in determining
282 dilution was considered appropriate given the uncertainty associated with the concentrations of
283 contaminants in the waste and their mobility.

284 **2.1.14 Human impact**

285 In the intertidal zone, humans are most likely to come into contact with any eroded waste or
286 released contaminants during recreational use of beaches. The distances between historic coastal
287 landfills and bathing water catchments shown in the EA areas affecting bathing waters dataset (UK
288 Government, 2016) were used as a proxy for the quantities of solid waste materials and dissolved
289 contaminants that humans may come into contact with. This was based on the assumption that the
290 greater the distance from the source of the waste, the greater the dispersion of the waste and dilution
291 of the contaminants.

2.1.15 Designated sites

There exists a multitude of environmentally designated sites around England. The availability of GIS datasets for those highlighted as being vulnerable to contaminants from historic coastal landfills by Cooper *et al* (2013), and others that fall within the coastal (flood) zone are shown in Supplementary information Table S2. For the purposes of this assessment heritage coasts were also treated as designated sites. Designated sites upstream as well as downstream of the landfills were included to account for tidal movement of contaminants.

2.1.16 Seafood

Seaweed, crustaceans, other shellfish and fish may be harvested from the intertidal zone and tidal waters for human consumption. Only GIS datasets relating to shellfish waters were available for the assessment: Cefas's Classified Bivalve Mollusc Harvesting Areas GIS dataset (O. Morgan, pers. comm., email, 2/11/2015) and the Shellfish Waters GIS dataset (Defra, 2016). Similar to assessing the vulnerability of human receptors, distances between these areas and historic coastal landfill sites were used as a proxy for the quantities of solid waste materials and dissolved contaminants that may reach these areas.

2.2 Calculation of the sub-indices, waste release and pollution indices and overall risk index

A summation method was used to combine the severity scores to determine the values of the sub-indices (1) (Khouakhi et al., 2013; Musekiwa et al., 2015; Ramieri et al., 2011). No weightings were directly applied to individual parameters within the sub-indices. Where a different number of parameters are used for each of the sub-indices, normalising each sub-index value to a percentage allows them to be combined into the overall risk index without any one sub-index dominating the overall risk score (McLaughlin and Cooper, 2010). Therefore, the four sub-indices were normalised to percentages using (2) and values from Table 2, before being combined into the waste release index and pollution index using (3) and (4) respectively. The overall risk index was then calculated using (5). All three indices have value ranges from 0 to 100.

(1) Calculation of the sub-indices

$$\text{Sub-index} = \sum \text{severity scores}$$

321 (2) Calculation of the normalised sub-indices (after McLaughlin and Cooper, 2010)

322
$$\text{Normalised sub-index} = \frac{\sum \text{severity scores} - \text{min. possible score}}{\text{max. possible score} - \text{min. possible score}} \times 100$$

323

324 **Table 2: Minimum and maximum possible sub-indices scores (before normalisation)**

Sub-index	Minimum possible score	Maximum possible score
coastal drivers	3	15
landfill vulnerability	7	35
landfill hazard	10	50
environmental vulnerability	3	15

325

326 (3) Calculation of the waste release index

327
$$\text{Waste release index} = \frac{\text{normalised coastal drivers} + \text{normalised landfill vulnerability}}{2}$$

328

329 (4) Calculation of the pollution index

330
$$\text{Pollution index} = \frac{\text{normalised landfill hazard} + \text{normalised environmental vulnerability}}{2}$$

331

332 (5) Calculation of the overall risk index

333
$$\text{Overall risk index} = \frac{\text{waste release index} + \text{pollution index}}{2}$$

334

335 3. Testing the risk screening assessment methodology

336 3.1 Study site selection

337 Eight historic coastal landfills were selected for testing the screening assessment methodology
338 (Table 3 and Figure 2). The landfills are distributed over four estuaries in southeast England, but
339 some are adjacent to each other, which allows testing of the method for sensitivity to changes in
340 factors such as the distance between the landfill and mean high water. All of the landfills were
341 chosen from the same region as the method needs to distinguish risk at a local level in the case that
342 remediation funds are allocated locally. As adjacent sites could be affected by the same extreme

343 event, Martins Farm North and Martins Farm South were used to test whether the risk ranking
344 would be affected if sites in close proximity were subject to a joint assessment as well as individual
345 assessments. To test the effect of giving individual weightings to parameters, the analysis was done
346 twice, once with the default method given and once with double weighting applied to the unique
347 landfill hazard parameters (landfill volume, landfill type, salinity and dissolved contaminant), i.e.
348 those parameter scores were multiplied by two, and the landfill hazard normalisation calculation
349 adjusted accordingly by using a minimum possible score = 14 and a maximum possible score = 70.

350 **Table 3: Screening assessment test site histories**

Name and landfill database reference no.¹	Operating period²	Type³	Volume² (m³)	Flood defences¹
Common Road EAHLD01226	1970-1993	Household, commercial and industrial	450,000	Partly defended
Hadleigh Marsh EAHLD01181	1980-1987	Household and commercial	500,000	Landfill is the flood defence
Leigh Marshes EAHLD00531	1955-1967	Household, commercial and industrial	800,000	Yes
Martins Farm North EAHLD01246	1960-1995	Household, commercial and industrial	1,400,000	Yes
Martins Farm South EAHLD01241	1985-1995	Household, commercial and industrial	1,200,000	Yes
Newlands EAHLD01178	1954-1989	Household, commercial and industrial	1,000,000	Landfill is the flood defence
Park Drive EAHLD01739	1974-1994	Household, commercial and industrial	800,000	Landfill is the flood defence
Sea Wall EAHLD01228	1988-1991	Household, commercial and industrial	275,000	Landfill is the flood defence

¹ GIS datasets from UK Government (2016)

² Site records (A. Brown, pers. comm., email, 26/10/2015), except Leigh Marshes operating period from Environment Agency (2013b) and volume estimated using GIS data from UK Government (2016) and trial pit depths recorded in a report by Halcrow (2012).

³ Environment Agency (2013b)

351

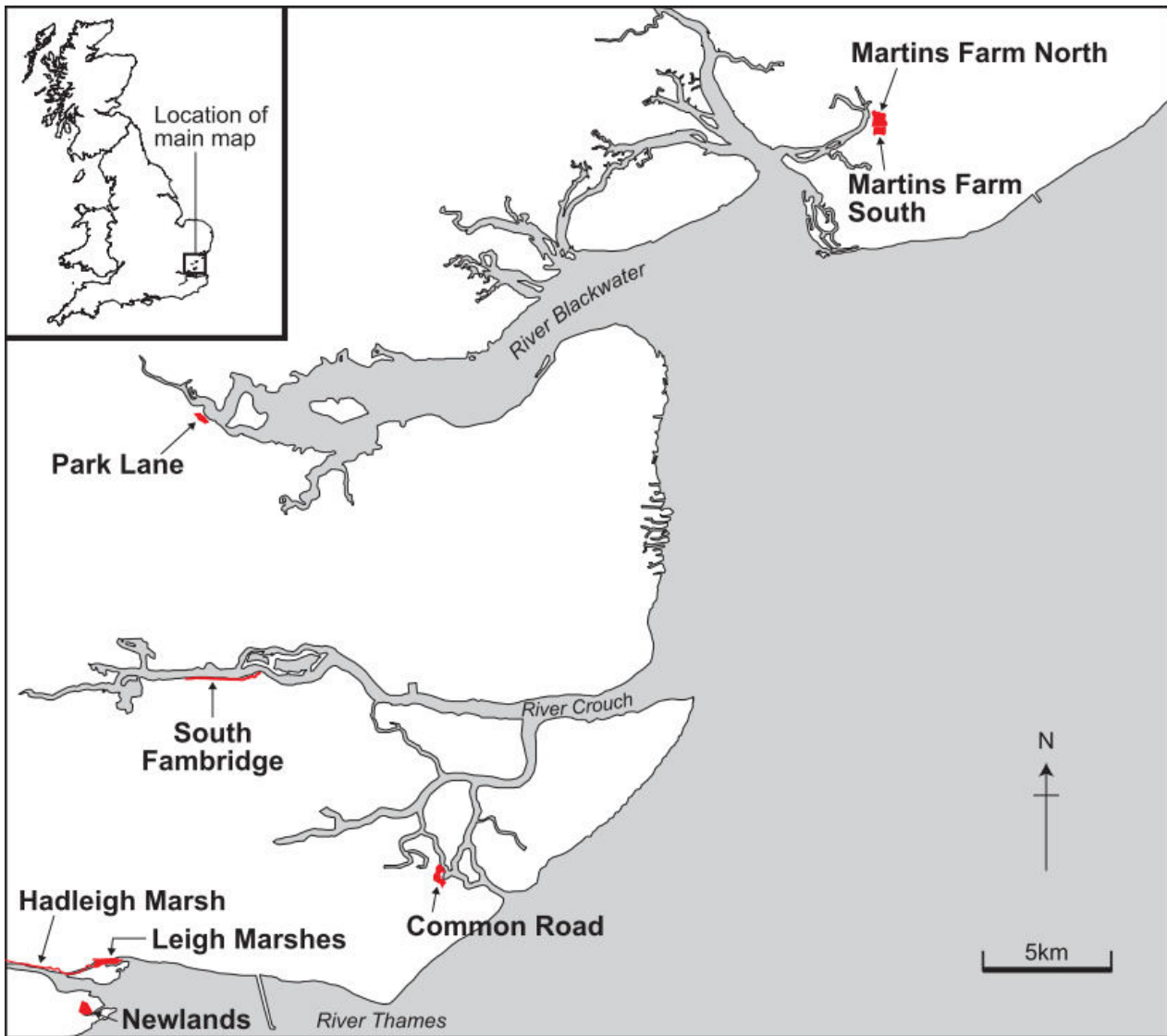


Figure 2: Map showing the locations of the 8 historic coastal landfills selected for testing the risk screening assessment (created using data © Environment Agency copyright and/or database right 2017. All rights reserved. Contains information © Local Authorities. © Crown copyright and database rights 2004 Ordnance Survey 100024198)

3.2 Results

The parameter severity scores, sub-indices values and indices values are shown in Table 4 for the default methodology with no individual parameter weightings applied. Of the sites tested, Hadleigh Marsh had the highest overall risk index, with a value of 53.5, and Martins Farm South had the lowest overall risk index, with a value of 40.9. The results of the analysis with double weighting applied to the unique landfill hazard parameters are shown in Table 5, the combined Martins Farm sites moved one place higher and Martins Farm North moved two places higher in the ranking under this methodology.

Table 4: Results of assessing the test sites, sites shown left to right from highest to lowest overall risk index value - no weightings given to individual paramters

Parameter being scored	Hadleigh Marsh	Sea Wall	Common Road	Martins Farm-both combined	Leigh Marshes	Newlands	Martins Farm North	Park Drive	Martins Farm South
Wave energy	1	1	1	1	1	1	1	1	1
Tidal classification	1	1	1	1	1	1	1	1	1
Flooding	2	3	1	1	3	1	1	1	1
Landfill position	5	5	5	4	5	5	4	4	1
Exposed boundary length	5	5	3	2	3	3	2	1	1
Defence condition	3	3	3	4	3	3	4	2	3
Defence type	5	5	4	3	2	5	3	5	3
Coastal slope	4	1	1	1	4	5	1	5	1
Sediment balance	5	5	3	5	3	5	5	3	5
Buffer zone	4	5	5	5	5	1	5	4	5
Landfill volume	1	1	1	5	2	2	3	2	3
Landfill type	2	3	3	3	3	3	3	3	3
Salinity	4	5	5	3	4	4	3	4	3
Dissolved contaminant	1	2	2	4	1	1	4	2	4
Human impact	5	1	5	5	5	5	5	5	5
Designated sites	5	5	5	5	5	5	5	5	5
Seafood	2	5	5	4	2	3	4	1	3
Coastal drivers sub-index	4	5	3	3	5	3	3	3	3
Landfill vulnerability sub-index	31	29	24	24	25	27	24	24	19
Landfill hazard sub-index	28	29	28	30	28	28	28	31	25
Environmental vulnerability sub-index	12	11	15	14	12	13	14	11	13
Normalised coastal drivers sub-index	8.3	16.7	0	0	16.7	0	0	0	0
Normalised landfill vulnerability sub-index	85.7	78.6	60.7	60.7	64.3	71.4	60.7	60.7	42.9
Normalised landfill hazard sub-index	45.0	47.5	45.0	50.0	45.0	45.0	45.0	52.5	37.5
Normalised environmental vulnerability sub-index	75.0	66.7	100	91.7	75.0	83.3	91.7	66.7	83.3
Waste release index	47.0	47.6	30.4	30.4	40.5	35.7	30.4	30.4	21.4
Pollution index	60.0	57.1	72.5	70.8	60.0	64.2	68.3	59.6	60.4
Overall risk index	53.5	52.4	51.4	50.6	50.2	49.9	49.3	45.0	40.9

Table 5: Results of assessing the test sites, sites shown left to right from highest to lowest overall risk index value - unique landfill hazard parameters double weighted

Parameter being scored	Hadleigh Marsh	Sea wall	Martins Farm- both sites	Common Road	Martins Farm North	Leigh Marshes	Newlands	Park Drive	Martins Farm South
Coastal drivers sub-index	4	5	3	3	3	5	3	3	3
Landfill vulnerability sub-index	31	29	24	24	24	25	27	24	19
Landfill hazard sub-index	36	40	45	39	41	38	38	42	38
Environmental vulnerability sub-index	12	11	14	15	14	12	13	11	13
Normalised coastal drivers sub-index	8.3	16.7	0	0	0	16.7	0	0	0
Normalised landfill vulnerability sub-index	85.7	78.6	60.7	60.7	60.7	64.3	71.4	60.7	42.9
Normalised landfill hazard sub-index	39.3	46.4	55.4	44.6	48.2	42.9	42.9	50.0	42.9
Normalised environmental vulnerability sub-index	75.0	66.7	91.7	100.0	91.7	75.0	83.3	66.7	83.3
Waste release index	47.0	47.6	30.4	30.4	30.4	40.5	35.7	30.4	21.4
Pollution index	57.1	56.5	73.5	72.3	69.9	58.9	63.1	58.3	63.1
Overall risk index	52.1	52.1	51.9	51.3	50.1	49.7	49.4	44.3	42.3

381 **4. Discussion**

382 The coastal drivers sub-index ranked Leigh Marshes and Sea Wall in South Fambridge as the sites
383 potentially subjected to the greatest drivers of erosion, followed by Hadleigh Marsh. However, the
384 landfill vulnerability sub-index indicated that Leigh Marshes is better protected from the coastal
385 drivers than Sea Wall and Hadleigh Marsh, which reflects the fact that it has a much shorter length
386 of boundary facing mean high water and is separated from the estuary by a flood defence. In
387 contrast, Sea Wall and Hadleigh Marsh are both waste-filled flood embankments with several
388 kilometres of exposed boundary. The waste release index, which combines the coastal drivers and
389 landfill vulnerability sub-indices, indicated the two flood embankments (Sea Wall in South
390 Fambridge and Hadleigh Marsh) are the two most likely test sites to release solid waste to the
391 environment, reflecting their exposure to their estuaries, having no flood defences separating them
392 from the water and having very long boundaries adjacent to mean high water, increasing the
393 probability that at least part of the landfill sites will breach.

394 In contrast, the two waste-filled flood embankments were ranked low in the range of pollution index
395 values suggesting that, if waste erodes from them, they are likely to cause comparatively less
396 pollution than the other sites tested. This reflects the relatively small volumes of waste in the two
397 flood embankments, combined with the high levels of dilution at Hadleigh Marsh landfill site and
398 the absence of bathing water catchments in the estuary at the Sea Wall in South Fambridge landfill
399 site. However, the two waste-filled flood embankments had the two highest overall risk index
400 values reflecting that, for the test sites, the range of waste release index values (range = 26.2) is
401 greater than the range of pollution index values (range = 15.4) and therefore the waste release index
402 has greater influence in determining the overall risk index ranking of the test sites. The limited
403 range of pollution index values reflects the very similar waste contents and ecological environments
404 of the eight sites, and the greater range of waste release index values reflects the greater range of
405 vulnerabilities of the landfill sites to coastal drivers, particularly differences in defences and the
406 lengths of their boundaries.

407 The inclusion of some parameters within more than one sub-index means that the sub-indices are
408 not fully independent of each other and the duplicated parameters have greater influence upon the

409 overall risk indexⁱⁱ. In addition, the greater number of parameters in the landfill vulnerability sub-
410 index compared to the coastal drivers sub-index means the waste release index and overall risk
411 index are more sensitive to changes in the coastal drivers sub-index parameters than the landfill
412 vulnerability sub-index parameters. Similarly, the greater number of parameters in the landfill
413 hazard sub-index compared to the environmental vulnerability sub-index means the pollution index
414 and overall risk index are more sensitive to changes in the environmental vulnerability sub-index
415 parameters than the landfill hazard sub-index parameters. It could be argued that the vulnerability of
416 receptors is more important in determining pollution risk than the chemical content of the material
417 released from an eroding landfill site as waste material has the potential to physically and
418 chemically alter the coastal or estuarine environment if eroded, but studies of the impact of landfill
419 debris on the marine environment are limited (Pope et al., 2011). These potential issues highlight
420 that further consideration is needed to determine which parameters, if any, are in reality more
421 significant in determining the overall risk and, hence, whether weightings should be applied to
422 increase their influence on the final risk rankings. To demonstrate the importance of weighting
423 individual parameters, testing the application of a double weighting to the unique landfill hazard
424 parameters increased the risk ranking of the combined Martins Farm sites one place and Martins
425 Farm North two places. Weightings must be specific to the combination of parameters and indices
426 being used; therefore, to determine weightings with any useful level of accuracy would require
427 input from experts in coastal processes, landfill engineering stability and contamination, and
428 ecology. In addition to weighting of parameters, it may also be appropriate to include a distinction
429 between different types of ecological sites to ensure that those most difficult to replace or
430 rehabilitate are given priority when considering which landfill sites to remediate first. The necessary
431 consultations were beyond the scope of this research, but should be considered in any future
432 developments of the risk screening assessment. The consultations should also consider whether sites
433 in close proximity should be subject to a joint assessment as well as individual assessments in case
434 there is an event of sufficient magnitude to breach multiple sites, e.g. a storm surge, and, if so, what
435 the minimum separation between sites should be before they are only assessed independently. To
436 demonstrate the importance of this, considering Martins Farm North and Martins Farm South in
437 combination ranked them 4th by overall risk index compared to 6th and 8th when only individual
438 sites were considered.

ⁱⁱ See Supplementary information - Sensitivity analysis of the risk screening assessment

439 The value of the overall risk index can range from 0 to 100 under the proposed scoring system. As
440 there are over 1200 (currently known) historic coastal landfills to be ranked (Brand et al., 2017),
441 there will be multiple landfill sites with similar overall risk index values. If a series of overall risk
442 index value thresholds were set to provide categories of risk, e.g. very high, high, moderate, low
443 and very low, then this would mitigate the issue of having multiple sites with the same or similar
444 index values. Note a zero risk category is deliberately not included as there is always a residual risk
445 of a site eroding and causing pollution (Neuhold and Nachtnebel, 2011). A categorical risk
446 approach would also have the advantage of allowing the end-user greater discretion in determining
447 the order in which sites are considered for further investigation and/or remedial action, which would
448 better support management of limited budgets. For example, if all sites in a risk category are given
449 the same priority for remediation, rather than using the overall risk score to rank them individually,
450 it would allow multiple sites with low remediation costs to be addressed instead of a single site
451 within the same category that has a higher overall risk score and a higher remediation cost.
452 However, such categories cannot be implemented until a much greater number of sites have been
453 assessed to provide a benchmark of the levels at which such fixed thresholds should be set.

454 To undertake a national scale risk screening assessment using this methodology would be relatively
455 straightforward. The majority of parameter scores can be determined from data tables in literature,
456 or from GIS datasets either by reading data tables, creating buffer zones or directly measuring
457 distances. Only the sediment balance and dissolved contaminant scores require searching
458 documents, e.g. Shoreline Management Plans (SMPs), for data. Based on the test it is estimated that
459 it would take approximately 3 months to assess the circa 1200 sites around the coast of England, but
460 this timescale could be significantly reduced using efficiencies in data collection, e.g. tidal prism
461 would not need to be calculated for each individual site and some scores could be automatically
462 calculated in GIS software, e.g. landfill volume. If the assessment were divided by SMP area then it
463 would take less than one week per SMP (before efficiencies) and could easily be integrated into one
464 of the periodic SMP updates.

465 **5. Conclusion**

466 A new risk screening assessment method has been proposed that can support coastal managers in
467 identifying which historic coastal landfill sites pose the greatest pollution risk at a national scale for
468 minimal cost using existing datasets. The highest risk sites can then be prioritised for further
469 investigation, including ground-truthing, or remedial works as appropriate. The risk screening
470 assessment provides a snapshot of the current highest risk sites and should be updated as the

471 underlying datasets are modified to reflect changes to factors such as site condition, e.g. due to
472 maintenance works, or flood extent, e.g. due to climate change related sea level rise or changes to
473 defences.

474 Prior to the assessment being implemented nationally, consultations should be carried out with
475 experts in coastal processes, landfill engineering stability and contamination, and ecology to ensure
476 the parameter severity scores, sub-indices and indices calculations are appropriately weighted to
477 reflect their contribution to the overall risk of historic coastal landfill sites eroding and causing
478 pollution. These also need to be agreed with appropriate regulators. Currently parameters
479 representing the total landfill volume and contaminant concentrations in the waste have the lowest
480 influence on the overall risk score, and parameters representing the probability of waste being
481 released, the rate at which it will be released, and the vulnerability of receptors are of much greater
482 importance in determining the overall risk score. This suggests the uncertainty and incompleteness
483 of the data representing the landfill volumes and contaminant concentrations in waste are not a
484 major obstacle to assessing the risk of pollution from historic coastal landfill sites, and that
485 resources should not be expended on attempting to improve the accuracy of these parameter
486 datasets, particularly given the difficulties of obtaining representative contaminant data and the high
487 costs involved (Brand and Spencer, in review). However, the importance of the landfill volume and
488 contaminant concentrations in the waste in determining the overall risk score may increase once
489 weightings have been added to the risk screening assessment parameters and indices.

490 Testing the risk screening assessment, by applying it to eight historic coastal landfills in southeast
491 England, found that despite their relatively small volumes, the only two waste-filled flood
492 embankments screened (Hadleigh Marsh and Sea Wall in South Fambridge) pose the greatest
493 overall risk of pollution. This is due to their relatively high exposure to drivers of coastal erosion
494 and vulnerability to erosion, which means they are more likely to breach than the other sites
495 screened and, if breached, are likely to release waste at a greater rate than most other sites screened.
496 This means that these two sites should be given priority for expenditure on further investigation
497 and/or remedial actions ahead of the other six sites screened.

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501

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640

Risk screening assessment for ranking historic coastal landfills by pollution risk - Supplementary Information

1. Data held by coastal county councils about historic coastal landfill sites

Table S1: Data held by coastal county councils about historic coastal landfill sites around the coast of England. Other coastal county councils only provided location data or did not respond

Landfill parameter	County Council holds records relating to the parameter?							
	Devon	Essex	Hampshire	Kent	Northumberland	North Yorkshire	Somerset	Suffolk
Operating dates	Yes	Yes	No	Yes	Yes	Yes	No	Yes
Site type	Yes	Yes	No	Yes	Yes	Yes	No	Yes
Site area	Yes	Yes	No	Yes	No	Yes	No	No
Average waste depth	No	Yes	No	No	No	Yes	No	Yes
Waste mass or volume	Yes	Yes	No	No	Yes	Yes	No	Yes
Environmental controls, e.g. leachate management	Yes	Yes	No	Yes	Yes	Yes	No	Yes
Environmental monitoring	Yes	Yes	No	Yes	Yes	Yes	Yes	No response
References (all pers. comm. by email)	S. Price, 18/12/2013	A. Brown, 26/10/2015	D. Emmett, 6/1/2014. A. Galea, 8/1/2014	L. Pronger, 23/12/2013	S. Wardle, 17/12/2013	A. Surman, 20/1/2014	D. Oaten, 6/1/2014	Anon. Suffolk County Council, 8/1/2014

2. Datasets for designated environmental sites and other ecological sites

Table S2: Available datasets for designated environmental sites and other ecological sites

Designated environmental sites	GIS dataset source
Ecology related designated sites	
Environmentally Sensitive Areas (ESAs)	Natural England (2016)
Important Bird Areas (IBAs)	RSPB (2016)
Local Nature Reserves (LNRs)	Natural England (2016)
Marine Protected Areas (MPAs) includes SACs with Marine Components, SPAs with Marine Components, Marine Conservation Zones, Nature Conservation Marine Protected Areas (Scotland only), Marine Nature Reserves (Isle of Man only) and OSPAR MPAs	JNCC (2016)
National Nature Reserves (NNRs)	Natural England (2016)
Priority Habitat Inventory	Natural England (2016)
Recommended Marine Conservation Zones (rMCZs)	Natural England (2016)
RAMSAR	JNCC (2016)
RSPB Reserves	RSPB (2016)
SAC (including SACs with Marine Components)	JNCC (2016)
SPA (including SPAs with Marine Components)	JNCC (2016)
SSSI	Natural England (2016)
Other designated environmental sites	
Areas of Outstanding Natural Beauty (AONB)	Natural England (2016)
Country Park	Natural England (2016)
National Parks	Natural England (2016)
Other environmental sites	
Heritage Coasts	Natural England (2016)
NB All Natural England datasets are currently being moved as part of Defra's Open Data Programme and in the future will be downloadable from environment.data.gov.uk (UK Government, 2016)	

3. Sensitivity analysis of the risk screening assessment

A range sensitivity method was applied to the risk screening assessment to determine which parameters have the greatest influence on the indices' values (United States Environmental Protection Agency, 2001). The sensitivity ratio was determined by varying the severity score for each parameter in turn from the baseline value of 3, the mid-point on the severity scale, to the maximum possible severity score of 5 and substituting the resulting index values into (6) (Saltelli et al., 2008; United States Environmental Protection Agency, 2001). Sensitivity ratios were determined for the waste release index, pollution index and overall risk index, the results can be seen in Table S3. The overall risk index is most sensitive to variations in the

wave energy and tidal classification severity scores and least sensitive to changes in the landfill volume, landfill type, salinity and dissolved contaminant severity scores.

(6) Calculation of the sensitivity ratio (after United States Environmental Protection Agency, 2001)

$$\text{Sensitivity ratio} = \frac{\frac{Y_2 - Y_1}{Y_1} \times 100\%}{\frac{X_2 - X_1}{X_1} \times 100\%}$$

Where:

Y₁ = the baseline index value (i.e. when all severity scores = 3)

Y₂ = the index value when the parameter's severity score is X₂

X₁ = the baseline severity score for the parameter being tested

X₂ = the maximum possible severity score for the parameter being tested

Table S3: Results of the Range Sensitivity Ratio analyses (from highest to lowest sensitivity ratio for overall risk)

Parameter	Range Sensitivity Ratio for the:		
	Waste release index	Pollution index	Overall risk index
Wave energy	0.250	0.075	0.163
Tidal classification	0.250	0.075	0.163
Flooding	0.250	0.000	0.125
Human impact	0.000	0.250	0.125
Designated sites	0.000	0.250	0.125
Seafood	0.000	0.250	0.125
Landfill position	0.107	0.075	0.091
Defence type	0.107	0.075	0.091
Coastal slope	0.107	0.075	0.091
Buffer zone	0.107	0.075	0.091
Exposed boundary length	0.107	0.000	0.054
Defence condition	0.107	0.000	0.054
Sediment balance	0.107	0.000	0.054
Landfill volume	0.000	0.075	0.038
Landfill type	0.000	0.075	0.038
Salinity	0.000	0.075	0.038
Dissolved contaminant	0.000	0.075	0.038

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